# URBAN TRANSPORT PLANNING and DECISION-MAKING for LARGE URBAN PROJECTS in TURKEY

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Workshop on Urban Transport in the Mediterranean Region, January 22-23, 2008, Skhirat, Morocco

# **OUTLINE**

- Basic data
- Problems
- Vision based decision making
- Institutional framework
- Conclusions

### **BASIC DATA ABOUT ISTANBUL**

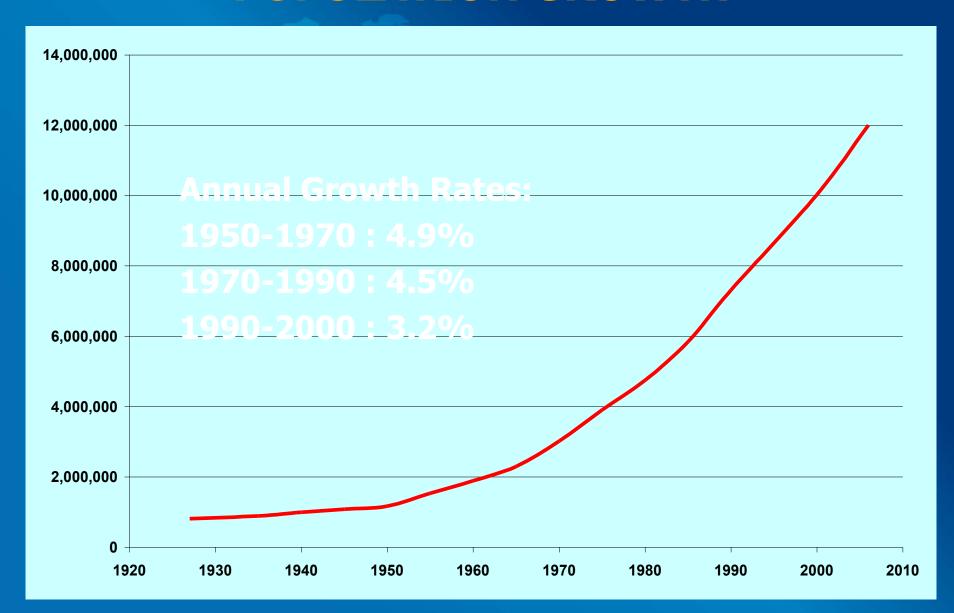
- Population: 12 M (16 % of Turkey)
- Area: 5,343 km2
- Number of municipal districts: 32
- Number of motor vehicles: 2.4 M (20% of Turkey)





- Number of automobiles: 1.6 M
   (28% of Turkey)
- Auto ownership: 134 cars per 1000 inhabitants

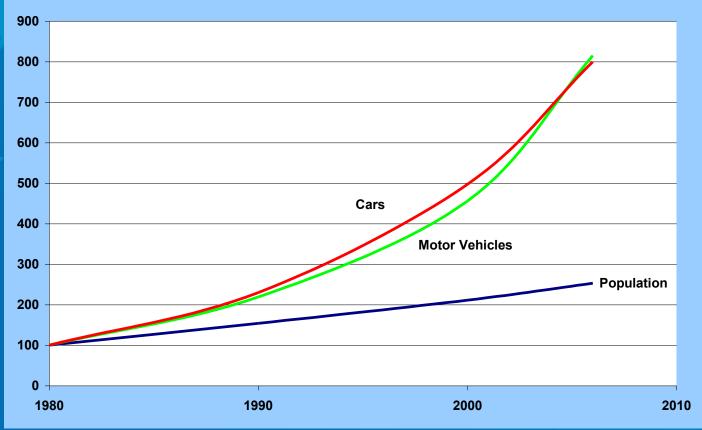
# **POPULATION GROWTH**



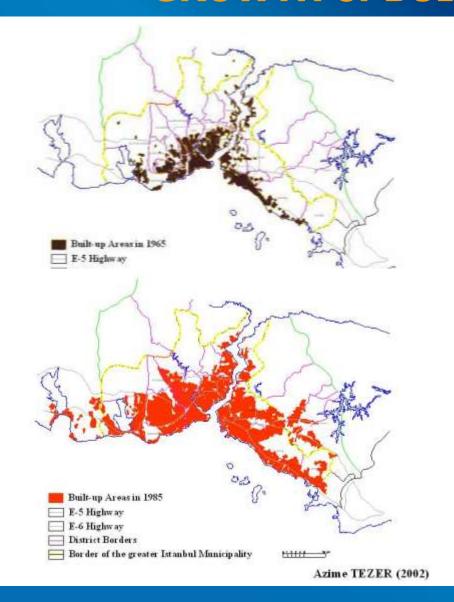
# **RAPID INCREASE OF MOTOR VEHICLES**



	1980	2006
Population (000)	4,700	12,000
Auotomobiles (000)	201	1,607
Motor Vehicles (000)	281	2,290
Auto per 1000 inhabitants	43	134



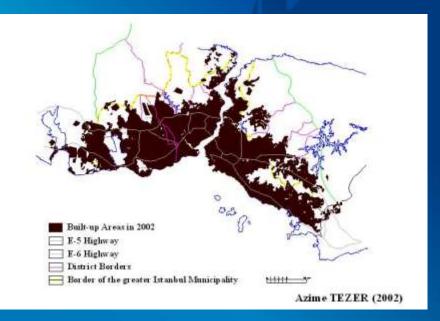
# **GROWTH of BUILT-UP AREAS**



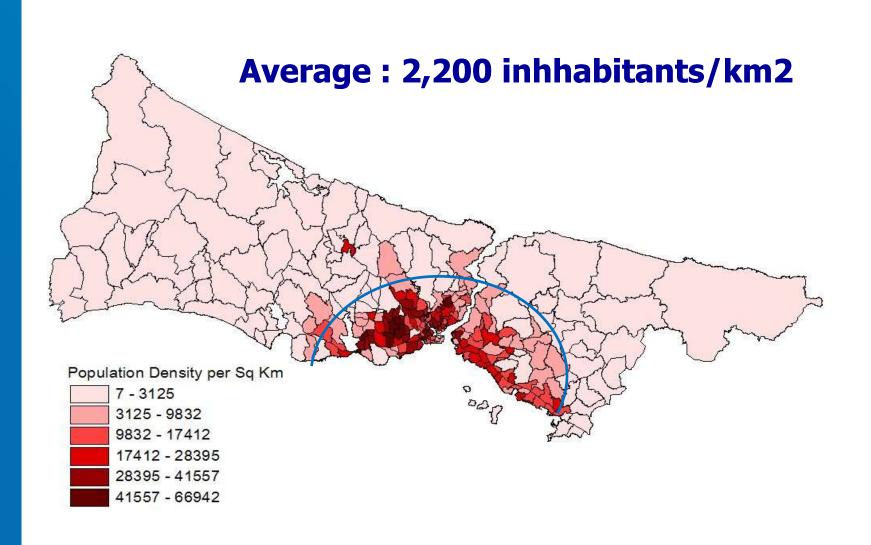
1965:3 M

1985:5 M

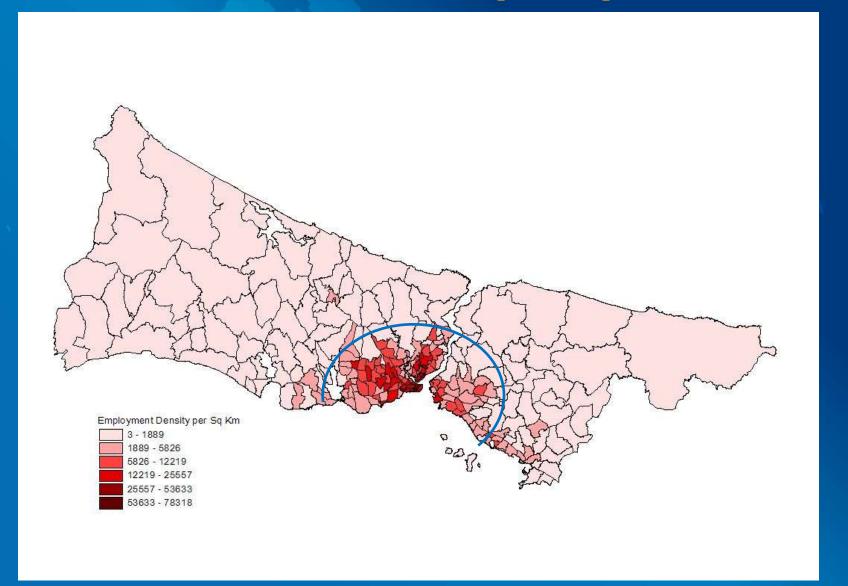
2002:10 M



# **POPULATION DENSITY (2005)**



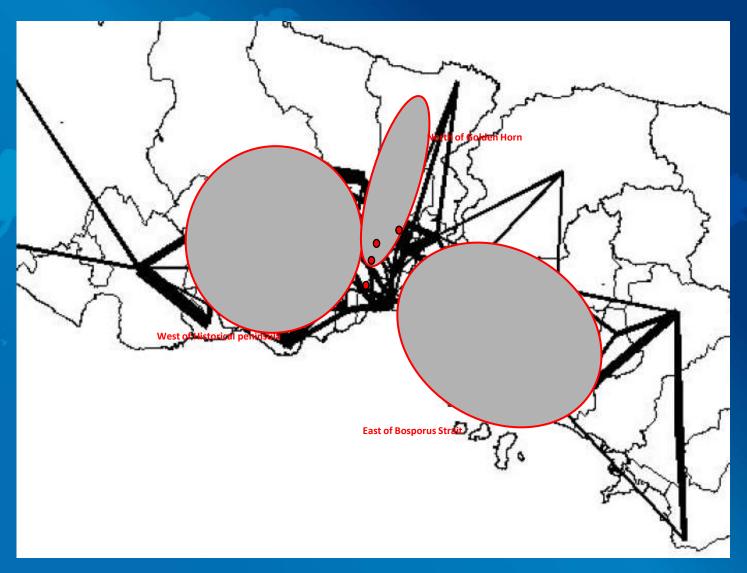
# JOB DENSITY (2005)



# **ROAD NETWORK**

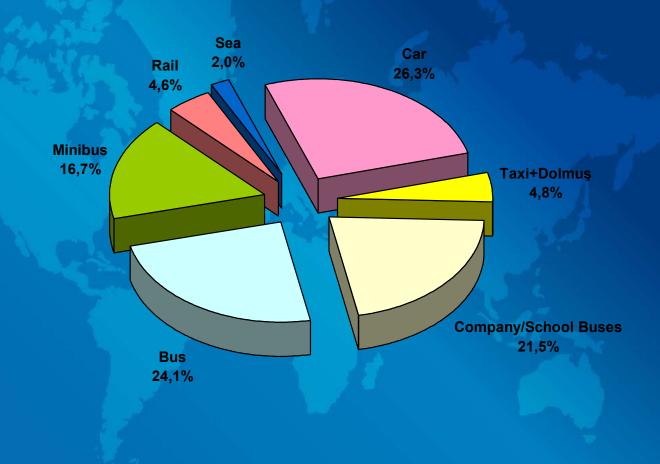


# **DESIRE LINES of TRAFFIC**



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# MODAL SPLIT of MOTORISED TRIPS



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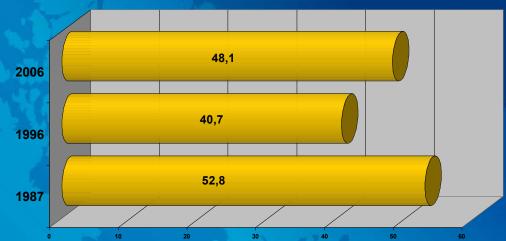
#### **PROBLEMS**

- High population growth and urban sprawl
- Informal settlements and invasion
- Non-binding plans
- Lack of attractive and high capacity public transportation system
- Capacity deficiency of transportation infrastructure (roads, intersections and parking lots)
- Lack of effective traffic control and management system

#### **PROBLEMS**

- Multiple agencies regarding to rights and responsibilities
- Barriers to implementation of plans (financial, legal & institutional, political & cultural, technological)
- Hyper-congestion at untolerable levels
- Lack of public awareness
- Lack of transparent & accountable decisionmaking process

### **TRAVEL TIME (min)**





Hyper -congestion at low level of car ownership

#### **EMISSIONS** in TURKEY (2004)

Turkey's total GHG emissions = 296.6 Mt CO2 equivalent (81.8 % is CO2)

Transportation CO2 = 40,5 Mt (12 % of total CO2, increased by 55.8 % between 1990 and 2004)

Road Transport CO2 = 34 Mt (84 % of transport sector)



Source: 1st National Comunication on Climate Change, Report of Turkey, 2007.

#### **APPROACHES TO DECISION MAKING**

#### Vision led

Involves an individual (typically the mayor or committee leader) having a clear view of the future form of city they want, and the policy instruments needed to achieve that vision.

#### Plan led

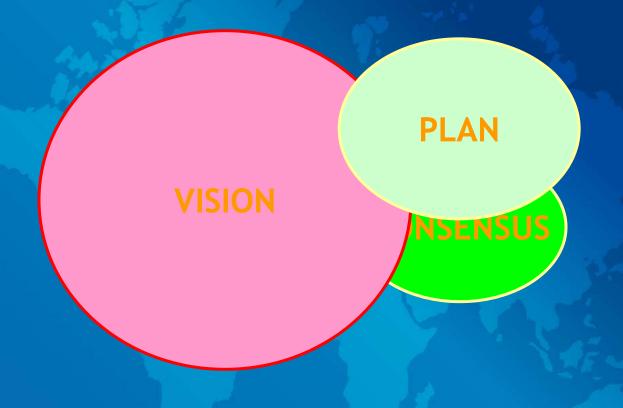
Specifying objectives and problems, and adopting an ordered procedure identifying possible solutions to those problems, and selecting those which perform best.

#### Consensus led

Involves discussions between the stakeholders to try to reach agreement on each of the stages in the plan-led approach.

Source: May, A. et al. (2005) Decision-Makers' Guidebook, EC 5th Framework Project.

# **APPROACHES TO DECISION MAKING**



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#### **INSTITUTIONS INVOLVED in URBAN TRANSPORTATION**

National Government		
Turkish State Railways (TCDD)		
Turkish Maritime Organization		
General Directorate of Highways		
Directorate of Security and Traffic		
Metropolitan Municipality (IBB)		
Department of transportation		
Directorate of transport coordination		
Directorate of traffic		
Directorate of transport planning		
General Directorate of IETT (Istanbul Municipality Bus Operator)		
<u>Istanbul Seabuses Corporation</u> (Istanbul Municipality Ferry and Seabus		
Operator)		
<u>Istanbul Transport Corporation</u> (Istanbul Municipality Rail Transit		
Operator)		
Supervisory Board Department		
Private Groups		
Chambers of taxi operators		
Chambers of dolmus operators		
Chambers of minibus operators		
Chambers of privately owned bus and service bus operators		
Chambers of sea motors operators		
Coordination Centers		
Transportation coordination center (UKOME)		
Transportation coordination technical board		
Infrastructure coordination center (AYKOME)		
City and county traffic commissions		

# ISTANBUL METROPOLITAN PLANNING CENTER (IMP)

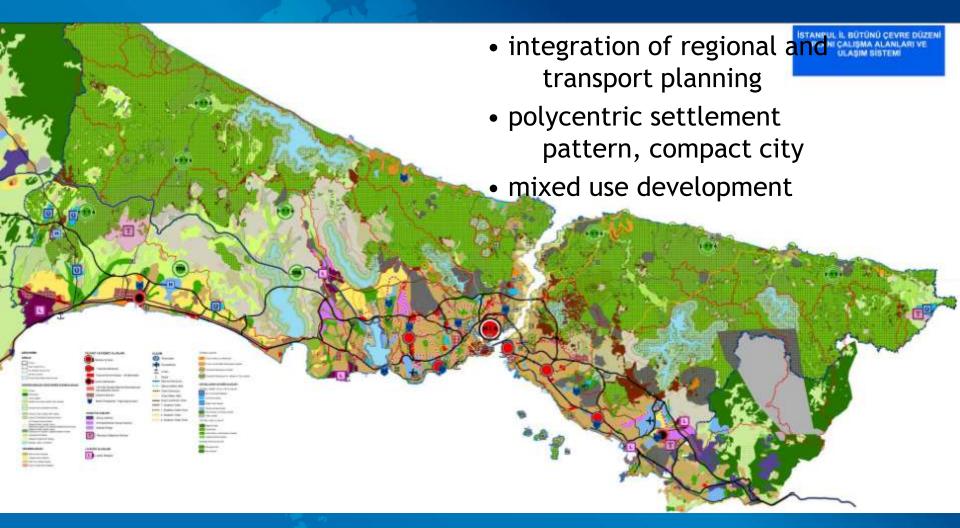
- Created by the Mayor in 2005; consists of over 400 urban planning professionals, academics.
- IMP works on 10 key areas of urban development, including land use planning coordinated with transportation planning.
- In 2006, a household travel survey was conducted among 72,000 hh and JICA has begun working on the next generation Transportation Master Plan.



# ISTANBUL METROPOLITAN PLANNING CENTER (IMP)

- However, while IMP tries to paint a picture of future land-use and plans are being developed, some "major projects" are announced by the City Council and the Government.
- Among these projects are
  - Urban road tunnels (\$2 B)
  - 3rd Bosporus Bridge and beltways (\$4.5 B)
  - Road tunnel under Bosporus (\$1.6 B)
- Projects faced opposition from professional organizations and NGOs.
- Projects being challenged in the courts.

### **STRATEGIC PLAN of ISTANBUL 2025**



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#### **SUCCESSES**

- PT improvements
- Increased budgets allocated to urban transport projects
- Increased interest in environmental issues through news in media
- Acceptance of transport as the most important urban issue





# **How Well Do Policies Use Both Demand-Side and Supply-Side Measures?**

	Major Projects	Objectives	
URE	3rd Bosporus Bridge Bosporus Road Tunnel	Reducing congestion ?	
	Urban Road Tunnels Flyovers	Improving access ?	
CT	Marmaray	Reducing congestion	
TRL	Rail Transit Projects	Improving access	
AS.	Park & Ride Facilities	Improving transport safety	
INFRASTRUCTURE	BRT	Reducing GHG emissions	
	Ferries & Seabuses	Improving air quality	
	Bikeways	DO NOT EXIST	
	Pedestrian pathways		
TDM	Alternate work & school schedule	Reducing congestion	
	Parking charges		
	Company & school buses		
ΙΤ	Akbil (Smart ticket) IT for users & operators	Improving access Reducing congestion	

# RAIL TRANSIT SYSTEM IN ISTANBUL

		<u>Lines</u>	Length (Km)
•	Existing	12	125.2
•	Under construction		
	- GMI	7	72.3
	- MoT	1	13.6
•	Projects being prepared	8	109.7
•	TOTAL	43	320.8

# BOSPORUS RAILWAY TUNNEL (MARMARAY) PROJECT



#### **MUNICIPALTY BUDGET FOR TRANSPORTATION**

- In 2001-2007 period,
  - \$ 1.93 B spent on road projects
  - \$ 3.45 B spent on rail projects
- In 2007,
  - GMI has allocated \$ 2.94 billion (53.5% of its total annual budget) on transportation projects.
- Up to 2012,
  - \$ 15 B is required for transportation projects
  - GMI is planning to allocate \$ 5.8 B.
  - \$ 2 B is required for 78-km road tunnels.

#### **NEEDS**

- Change in the way decision-makers think about city and transportation
- Public awareness
- Political champions to achieve radical changes
- Legal enforcements for binding plans
- Sound financial packages for PT projects
- Maintain and create choices for mobility



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